

## Message Text

PAGE 01 STATE 163583

62  
ORIGIN EUR-12

INFO OCT-01 ISO-00 /013 R

66612  
DRAFTED BY: EUR/EE: TPHDUNLOP:LG  
APPROVED BY: EUR/EE: NGANDREWS  
EUR/RPM: RFROWICK  
----- 022940

P 111941Z JUL 75  
FM SECSTATE WASHDC  
TO AMEMBASSY BUCHAREST PRIORITY

C O N F I D E N T I A L STATE 163583

FOLLOWING REPEAT GENEVA 5273 ACTION SECSTATE INFO BONN MOSCOW AND  
NATO 08 JUL 75

QUOTE

C O N F I D E N T I A L GENEVA 5273

FOR EUR/RPM

EO: 11652: GDS  
TAGS: CSCE PFOR XG  
SUBJ: CSCE: PEACEFUL CHANGE OF FRONTIERS - STATE OF PLAY

1. AS DEPARTMENT IS AWARE, SUBCOMMITTEE ON PRINCIPLES, AND TO A  
LARGE EXTENT THE CONFERENCE AS A WHOLE, IS BEING HELD UP PENDING  
RESOLUTION OF REGISTRATION OF THE US SENTENCE ON PEACEFUL CHANGES  
OF FRONTEIRS. ROMANIAN DELEGATION IS ALONE IN ITS CONCERN THAT  
LIMITING FRONTIER CHANGES TO "BY PEACEFUL MEANS AND BY AGREEMENT"  
IS NOT SUFFICIENT. ROMANIANS SAY THEY HAVE BEEN COERCED INTO  
CHANGES OF FRONTIERS THROUGH NEGOTIATIONS SEVERAL TIMES IN THEIR  
RECENT HISTORY AND WOULD LIKE FORMULATION ALSO TO IMPLY NECESSITY  
TO RESPECT THE SOVEREIGN EQUALITY OF THE STATES INVOLVED. CONSE-  
QUENTLY ROMANIANS ARE SEEKING A LINKING PHRASE AT THE BEGINNING  
OF THE PEACEFUL CHANGES FORMULATION SUCH AS "IN THIS CONTEXT".

CONFIDENTIAL

PAGE 02 STATE 163583

2. FRG DEL HAS STRICT INSTRUCTIONS NOT TO CHANGE PEACEFUL CHANGE  
FORMULATION IN ANY WAY AND IN FACT NOT EVEN TO NEGOTIATE THE SUB-  
JECT WITH THE ROMANIANS.

3. AT FOUR-POWER MEETING ON THE AFTERNOON OF JULY 7 SOVIET HEAD OF DELEGATION REQUESTED THREE-POWER ASSISTANCE IN ACHIEVING A JOURNAL ENTRY TO THE EFFECT THAT ALL CONFERENCE PARTICIPANTS, EXCEPT ONE, SUPPORT REGISTRATION OF PEACEFUL CHANGES SENTENCE AND ITS LOCATION AS PENULTIMATE SENTENCE IN SOVEREIGN EQUALITY PRINCIPLE. IN PRIVATE CONSULTATION PRIOR TO EVENING MEETING JULY 7 FRG MADE IT CLEAR THAT IT COULD ACCEPT ONLY AN ENTRY IN THE JOURNAL THAT PEACEFUL CHANGES FORMULATION IS ACCEPTABLE FOR REGISTRATION IN THE FIRST PRINCIPLE WITHOUT PREJUDICE TO ITS LOCATION. ROMANIAN HEAD OF DELEGATION STATED HE COULD NOT AGREE TO THIS AND PERSISTED IN REQUIRING AN ADDITION AS ABOVE TO BEGINNING OF TEXT.

4. AT EVENING MEETING ROMANIAN DEL SURPRISED THE SUB-COMMITTEE BY REQUESTING A COFFEE BREAK TO SEEK A SOLUTION TO THE PROBLEM. DURING BREAK ROMANIAN DEL PRESENTED A PACKAGE OF ADJUSTMENTS TO FIRST PRINCIPLE INVOLVING INCLUSION OF PEACEFUL CHANGE FORMULATION IN FIRST PARAGRAPH JOINED TO PRIOR SENTENCE BY A SEMICOLON, REARRANGEMENT OF CERTAIN ELEMENTS OF FIRST PARAGRAPH, ACCEPTANCE OF TITLES FOR ALL PRINCIPLES AND ACCEPTANCE OF ROMANIAN BRACKETED PARAGRAPH CONCERNING A PAN-EUROPEAN SECURITY SYSTEM. FRG AND SOVIET DELS RESPONDED THAT THIS WAS TOTALLY UNACCEPTABLE. AFTER LONG DISCUSSION ROMANIANS MADE "FINAL" OFFER TO INCLUDE PEACEFUL CHANGES LANGUAGE AS SECOND ELEMENT IN FINAL PARAGRAPH, WHERE US REP HAD CALLED FOR ITS REGISTRATION, BUT JOINED TO FIRST SENTENCE BY A SEMICOLON. IN ADDITION, HE WISHED FIRST SENTENCE OF PARAGRAPH TO START WITH "ACCORDINGLY". FRG DEL RESPONDED THAT HE DID NOT LIKE "ACCORDINGLY" AND THAT SEMICOLON WAS TOTALLY UNACCEPTABLE. USSR DEL AGREED. US REP SUGGESTED DROPPING WORD "FURTHERMORE" IN FINAL SENTENCE, WHICH IS AN AGREED DRAFTING CHANGE AMONG THE FIFTEEN IN ANY CASE, IN ORDER TO MAKE IT CLEARER THAT PEACEFUL CHANGES FORMULATION IS RELATED TO FIRST SENTENCE OF PARAGRAPH AND THEREFORE TO SOVEREIGN EQUALITY CONCEPT. US DEL LATER ADVANCED THIS DRAFTING CHANGE IN RECONVENED SUBCOMMITTEE AND WAS SUPPORTED BY FRG HEAD OF DEL. ROMANIANS RESPONDED THAT THIS MINOR DRAFTING CONCESSION WOULD BE INSUFFICIENT.

5. COMMENT: SIGNIFICANCE OF JULY 7 EVENING MEETING WAS THAT FOR  
CONFIDENTIAL

PAGE 03 STATE 163583

THE FIRST TIME ROMANIANS CONCEDED THAT THEY COULD TAKE PEACEFUL CHANGES FORMULATION UNCHANGED IN THE FIRST PRINCIPLE. THEY WERE UNWILLING, HOWEVER, TO ALLOW A JOURNAL STATEMENT THAT ALL DELS COULD ACCEPT PEACEFUL CHANGES FORMULATION IN FIRST PRINCIPLE UNTIL DRAFTING ON THE "CONTEXT" OF THE FORMULATION HAD BEEN DECIDED.  
DALE

UNQUOTE. INGERSOLL

CONFIDENTIAL

<< END OF DOCUMENT >>



## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 26 AUG 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AGREEMENT DRAFT, INTERNATIONAL LAW, SOVEREIGNTY, COMMITTEE MEETINGS, PEACEFUL COEXISTENCE  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 11 JUL 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** ElyME  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975STATE163583  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** EUR/EE: TPHDUNLOP:LG  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** n/a  
**Film Number:** D750240-0749  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t197507105/baaaaozs.tel  
**Line Count:** 106  
**Locator:** TEXT ON-LINE, TEXT ON MICROFILM  
**Office:** ORIGIN EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** ElyME  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 04 JUN 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <04 JUN 2003 by KelleyW0>; APPROVED <17 OCT 2003 by ElyME>  
**Review Markings:**  

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
06 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** n/a  
**TAGS:** PFOR, US, XG, CSCE  
**To:** BUCHAREST  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006